

Permanent grassland

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This guidance is effective from 1 January, 2025.

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What is permanent grassland?

Permanent grassland and permanent pasture (together referred to as permanent grassland) means land used to grow grasses or other herbaceous forage naturally (self-seeded) or through cultivation (sown) and that has not been included in the crop rotation of the holding for five years or more.

For clarity, areas declared as Permanent Grassland (PGRS), Rough Grazings (RGR) or Open Woodland (grazed) (WDG) are all included within permanent grassland for the purposes of the Basic Payment Scheme and Greening.

All unimproved semi-natural areas are already protected by:

- [The Environmental Impact Assessment \(Agriculture\) \(Scotland\) Regulations 2006](#)

These grasslands cannot be improved without first determining whether an Environmental Impact Assessment (EIA) is required.

All farmers, including those farming organic land, are required to comply with Environmental Impact Assessment and Cross Compliance rules regarding ploughing of permanent grassland. If you have land in Sites of Special Scientific Interest (SSSIs), you must also observe site requirements that may apply to grassland habitats on the site.

If you want more information about this you should contact your local area office.



Pictures above: examples of permanent grassland

Greening requirements for permanent grassland

- Scotland's requirement for Greening:

From 2015 onwards, the regulations require that the ratio of permanent grassland compared to the total agricultural area claimed must not decrease by more than five per cent. The maintenance of this ratio will

be monitored at a national level and it is only if there is a reduction in the ratio the Scottish Government will take action to increase the area of permanent grassland.

Additional business requirement for Greening

- Permanent Grassland – nitrogen fertiliser and lime plan

As part of the Scottish Government's contribution to the mitigation of climate change, and to improve the efficiency of Scottish agricultural businesses, farmers will be required to maintain a record of their intentions regarding the application of inorganic nitrogen fertiliser and lime.

All claimants for the Basic Payment Scheme wishing to receive a Greening payment must complete an annual nitrogen fertiliser and lime plan for fields of permanent grassland.

An example template of a permanent grassland nitrogen fertiliser and lime plan can be found in [Annex B \(PDF, Size: 229.5 kB\)](#).

- Requirements for the Permanent Grassland nitrogen fertiliser and lime plan

You must*:

- include any parcel in the plan that you claim for Basic Payment Scheme which comprises areas of permanent grassland or open grazed woodland, provided that the parcel does not contain areas of arable and/or rough grazing
- record and specify in the plan whether and to what extent it is anticipated that inorganic nitrogen fertiliser or lime is to be applied to each parcel
- complete the nitrogen fertiliser and lime plan annually by 9 June
- retain your plan and make it available on request to any inspector as part of the land inspection or validation of your Single Application Form

* If you are within an NVZ and are retaining a suitable annual fertiliser plan, this meets the Greening requirement for these parcels. Noting that you may need to annotate your NVZ records as to whether you intend to add lime or not on a given parcel.

Further guidance on the use of nitrogen fertiliser and the links to the application of lime to change the pH status of soil and improve the uptake of inorganic fertiliser can be found in [Annex B. \(PDF, Size: 229.5 kB\)](#)

In addition, individual businesses must not convert or plough permanent grassland designated as Environmentally Sensitive Grassland (ESG) on their holding.

In Scotland, Environmentally Sensitive Grasslands have been defined as NATURA designated sites where land managers will already be bound by the existing specific management agreements in place to ensure they are protected and managed sympathetically.

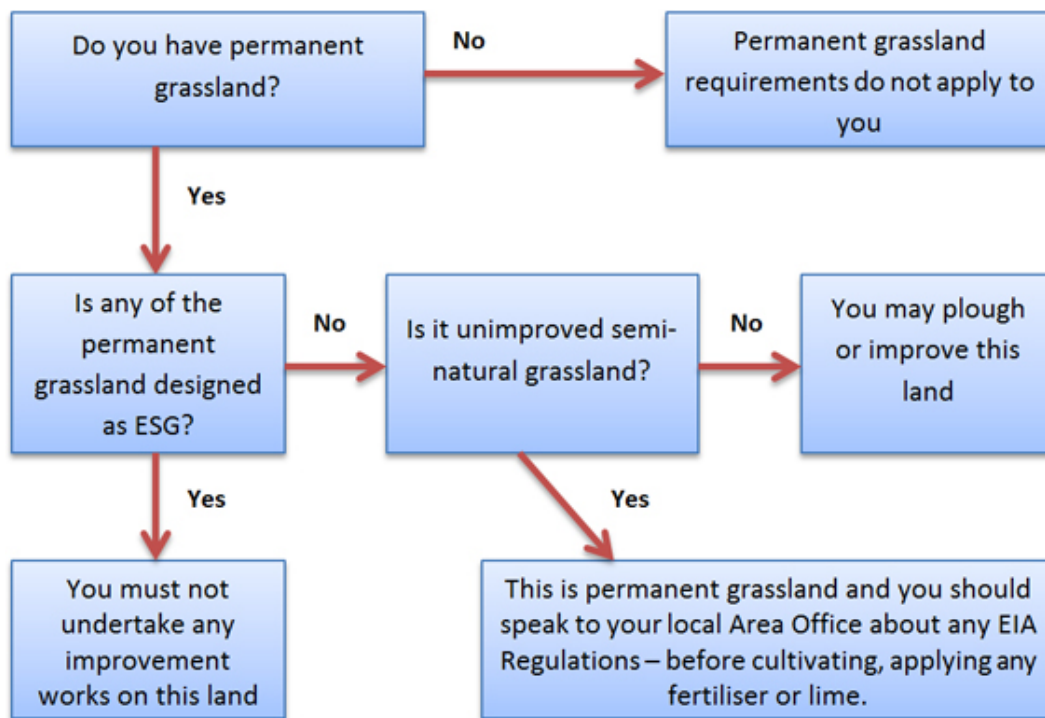
You can check the ESG on your holding using Map Viewer when you log in to Rural Payments and Services.



Pictures above: examples of environmentally sensitive grassland

What permanent grassland requirements apply to me?

Use our flowchart below to see what applies to you.



All claimants for the Basic Payment Scheme wishing to receive a Greening payment must complete (and retain) an annual nitrogen fertiliser and lime plan for fields of permanent grassland or open grazed woodland.

Helpful tips for Permanent Grassland

- permanent grassland is grassland more than five years old
- if your permanent grassland is designated (e.g. SSSI, SAC, SPA) in any way you should always consult [Scottish Natural Heritage](#) before carrying out any works
- if you cultivate permanent grassland to establish any other crop apart from grass, the land will convert to arable and future grass will be temporary (for at least five years)
- if you cultivate permanent grass and immediately sow a new grass ley, the land will retain its status as permanent grass
- if you use some of your permanent grassland area as EFA, i.e. a margin, this means that this area of EFA on your permanent grassland is now classed as arable land for the purposes of the Greening calculation only. You will claim it as Permanent Cover (PC) on your Single Application Form and it will be added to your Greening total arable area calculation. An example would be:

Total area of holding = 125 ha

Total arable area = 100 ha

EFA is 5% = 5 ha

If all the five hectares of EFA is sited on permanent grassland this would now become arable and would be added to give your new total arable area, for the purpose of Greening only.

Therefore: (original total arable area) 100 ha + 5 ha (EFA) = 105 ha (new total arable area). New area of EFA required is now 5.25 ha. 5% of 105 ha.

What is temporary grassland?

Temporary grassland is land that has been in grass or other herbaceous forage for five years or less.

How to claim your new grassland

There are four traditional ways of establishing a temporary grassland sward:

- Example one: spring sown (prior to 15 May). This is the main crop for that year and will be claimed as temporary grass, for example 'TGRS1' on the Single Application Form
- Example two: undersown grass where the main cereal nurse crop, for example 'SB' will be claimed on the Single Application Form
- Example three: autumn sown grass where the previous arable crop, for example 'SO' will be claimed on the Single Application Form
- Example four: permanent grassland cultivated post 15 May and sown out to a brassica crop and then sown to grass the following Spring

If the land remains in grass for a number of years following establishment, it should be entered on the Single Application Form as follows:

Year	2019	2020	2021	2022	2023	2024	2025
Example one	TGRS1	TGRS2	TGRS3	TGRS4	TGRS5	PGRS	PGRS
Example two	SB	TGRS1	TGRS2	TGRS3	TGRS4	TGRS5	PGRS
Example three	SO	TGRS1	TGRS2	TGRS3	TGRS4	TGRS5	PGRS
Example four	PGRS	TGRS1	TGRS2	TGRS3	TGRS4	TGRS5	PGRS

Your arable land includes any temporary grassland in your crop rotation. Temporary grassland is grass that is five years old or less.

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